

Davicel Avellan

Direct Testimony and Exhibits

BEFORE THE NEW MEXICO PUBLIC REGULATION COMMISSION

**IN THE MATTER OF THE APPLICATION)
OF NEW MEXICO GAS COMPANY, INC.)
FOR APPROVAL OF REVISIONS TO ITS)
RATES, RULES, AND CHARGES PURSUANT)
TO ADVICE NOTICE NO. 96)
NEW MEXICO GAS COMPANY, INC.)
Applicant.)**

Case No. 23-00255-UT

DIRECT TESTIMONY AND EXHIBITS

OF

DAVICEL AVELLAN

September 14, 2023

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

I. I. INTRODUCTION

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23

- Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**
- A.** My name is Davicel Avellan. I am the Director of Regulatory Plant Accounting for Tampa Electric Company (“Tampa Electric”) a wholly-owned subsidiary of TECO Energy, Inc. (“TECO”), which is a wholly-owned subsidiary of Emera US Holdings, Inc. My business address is 702 North Franklin Street, Tampa, Florida 33602.
- Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND, WORK EXPERIENCE AND PRIOR TESTIMONY.**
- A.** My professional experience and education are described in NMGC Exhibit DA-1.
- Q. PLEASE DESCRIBE YOUR SPECIFIC EXPERIENCE IN RELATION TO INCOME TAXES.**
- A.** I have approximately 23 years of experience related to corporate income taxes, and especially corporate income taxes related to public utilities. I have held multiple positions related to corporate income tax over my career, and have been responsible for providing tax services to New Mexico Gas Company, Inc. (“NMGC”), Peoples Gas System, and Tampa Electric. My responsibilities have included the preparation and filing of tax returns, tax accounting for internal and external purposes, tax planning, and managing federal and state income tax audits.
- Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE NEW MEXICO PUBLIC REGULATION COMMISSION (“NMPRC” OR THE “COMMISSION”)?**

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 **A.** Yes. I provided written testimony in NMGC’s last two rate cases, NMPRC Case No. 19-
2 00317-UT (“2019 Rate Case”) and NMPRC Case No. 21-00267-UT (“2021 Rate Case”).

3

4 **Q.** **WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

5 **A.** My Direct Testimony covers the following areas:

6 • I am sponsoring certain schedules required by 17.10.630 NMAC (“Rule 630”),
7 including Rule 630 Schedules H-9, H-10, H-11, H-12 and H-13, related to the
8 income tax computations.

9 • I discuss the normalized income tax accounting methods used by NMGC as
10 required by the Financial Accounting Standards Board (“FASB”) Accounting
11 Standards Codification Topic 740 (“ASC 740”) (formerly FASB Statement of
12 Financial Accounting Standards No. 109 (“SFAS 109”).

13 • I discuss the income tax normalization requirements of the Internal Revenue
14 Service (“IRS”), including those that relate to deferred tax assets resulting from
15 Contributions in Aid of Construction (“CIAC”).

16 • I discuss the IRS income tax normalization requirements that relate to deferred tax
17 assets resulting from Net Operating Loss (“NOL”) carryforwards.

18 • I discuss the additional IRS income tax normalization requirements specific to a
19 Future Test Year filing.

20 • I discuss the functionality of the calculation of Accumulated Deferred Income
21 Taxes (“ADIT”), and income tax expense as they relate to the cost of service
22 (“COS”) model used in this proceeding.

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

- 1 • I discuss the Base Period (April 1, 2022 through March 31, 2023) to Future Test
2 Year (October 1, 2024 through September 30, 2025), adjustments to ADIT, income
3 tax expense, and current taxable income.

4
5 **Q. PLEASE SUMMARIZE YOUR CONCLUSIONS.**

6 **A.** ADIT and income tax expense should be calculated on a fully normalized, stand-alone
7 basis. All IRS normalization requirements including, but not exclusively those relating to,
8 accelerated tax depreciation, NOLs, CIAC, and future test periods should be strictly
9 followed. This case as filed meets all these requirements and accurately and fairly
10 calculates both ADIT and income tax expense in the Base Period, Linkage Period, and
11 Future Test Year.

12
13 **Q. PLEASE DESCRIBE THE PURPOSE OF RULE 630 SCHEDULES H-9
14 THROUGH H-13.**

15 **A.** Rule 630 Schedule H-9 shows the calculation of Federal and State income tax expense for
16 the Base Period, Linkage Periods (the period between April 1, 2023 through September 30,
17 2024), and the Future Test Year. The calculation of income tax expense in Rule 630
18 Schedule H-9 is used in the determination of revenue requirements.

19
20 Rule 630 Schedule H-10 reconciles book income and current taxable income for the Base
21 Period, Linkage Periods, and the Future Test Year. The calculation of current taxable
22 income is purely informational, and is not included in the COS, as it does not affect the
23 total tax expense recoverable in rates.

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 Rule 630 Schedule H-11 requires an analysis of the tax effects from filing a consolidated
2 federal income tax return. I provide this analysis in my Direct Testimony below.

3
4 Rule 630 Schedule H-12 provides details of the ADIT activity for the 12 months ended
5 September 30, 2025 and ADIT balances for the Base Period, Linkage Periods, and the
6 Future Test Year. The ADIT accounts included in the rate base are those that relate to
7 underlying assets or liabilities included in rate base. ADIT accounts that relate to assets
8 and liabilities excluded from rate base are also excluded from rate base. NMGC Exhibit
9 DA-2 provides the ADIT balances from the Base Period, Linkage Periods and Future Test
10 Year included in Rule 630 Schedule H-12.

11
12 Rule 630 Schedule H-13 identifies the solar investment tax credits earned in the Base
13 Period, the Linkage Periods and the Future Test Year.

14
15 **Q. PLEASE DESCRIBE THE CALCULATION OF INCOME TAX EXPENSE ON**
16 **RULE 630 SCHEDULE H-9.**

17 **A.** Rule 630 Schedule H-9 calculates the income tax expense allowable in rates for the Base
18 Period, Linkage Periods, and the Future Test Year. The calculation begins with net pre-
19 tax income as determined in the COS. Net pre-tax income is then adjusted for permanent
20 book to tax differences. It is also adjusted for the reversal of temporary book to tax
21 differences. These are temporary differences that are treated as if they are permanent
22 differences for ratemaking purposes. The adjusted net income is then multiplied by the

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 statutory New Mexico and Federal tax rates to determine the preliminary tax expense. The
2 preliminary tax expense is then reduced by the reversal of excess deferred income taxes.

3
4 **Q. IS THE INCOME TAX EXPENSE IN THE COS CALCULATED ON A STAND-
5 ALONE BASIS OR A CONSOLIDATED BASIS?**

6 **A.** The income tax expense included in the COS is calculated on a stand-alone basis. No
7 effects of the consolidated filing are included in the COS. This is consistent with prior
8 NMGC rate applications.

9
10 **II. INCOME TAX NORMALIZATION, ADIT, AND NOLS**

11 **Q. WHICH ACCOUNTING METHOD, NORMALIZATION OR FLOW-THROUGH,
12 DOES NMGC USE TO DETERMINE INCOME TAX EXPENSE AND ADIT IN
13 THE COS?**

14 **A.** NMGC uses the normalization method.

15
16 **Q. PLEASE EXPLAIN NORMALIZATION ACCOUNTING.**

17 **A.** Normalization accounting for income taxes calculates income tax expense on the pre-tax
18 items of income and expense recorded for financial statement purposes or included in the
19 COS for ratemaking purposes. The income tax expense is then adjusted for permanent
20 differences between income recorded for financial reporting (book) purposes and income
21 determined for income tax reporting (tax) purposes. Tax expense is then divided between
22 the amount currently payable to the IRS (current) and the amount that must be paid in the
23 future (deferred). This division between current and deferred tax expense is calculated

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 based on temporary differences between book and taxable income. The tax expense
2 incurred in the current year for which payment is deferred due to temporary book to tax
3 differences is recorded on the balance sheet as a liability or asset, as the case may be. The
4 flow-through method, on the other hand, treats temporary differences not as a deferral of
5 an incurred tax liability, but as a permanent reduction in the income tax expense for the
6 period.

7
8 **Q. WHY IS NORMALIZATION SUPERIOR TO OTHER METHODS OF TAX**
9 **ACCOUNTING?**

10 **A.** Under normalization, tax expense is recognized in the same time period as the income or
11 expense from which it is derived. In other words, tax expense is recorded when the liability
12 to pay the tax is established, not when the taxes are actually paid. Then, an ADIT account
13 is created for the portion of that tax that is not payable immediately but is deferred and
14 payable in a future year. In this way, normalization results in the proper allocation of tax
15 expense between current and future customers while considering the time value of the
16 savings resulting from deferred tax payments by including ADIT in rate base. For
17 ratemaking purposes, the sum of all the ADIT accounts is generally a liability balance and
18 therefore reduces rate base. This recognizes that, from the ratemaking perspective, the
19 temporary cash savings resulting from the deferred tax payments represent a cost-free
20 source of capital to the utility. The inclusion of the net ADIT liability as a reduction in rate
21 base ensures that customers receive the benefits of this cost-free capital.

22
23 **Q. MUST NORMALIZATION ACCOUNTING BE USED TO SET UTILITY RATES?**

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 **A.** Yes. The Internal Revenue Code (“IRC” or the “Tax Code”) § 168 mandates that, in
2 determining rates using a COS methodology, regulated utilities must use the normalization
3 method to calculate the tax expense related to depreciation-related temporary differences.
4 Additionally, the temporary differences resulting from CIAC are specifically required to
5 be normalized under IRS Notice 87-82, as discussed in IRS Private Letter Rulings (“PLR”)
6 9035056 and 200933023. Similarly, NOLs are specifically required to be normalized, to
7 the extent that they are created by accelerated tax depreciation.

8
9 The normalization method correctly recognizes that temporary book to tax differences, by
10 their nature, reverse over time so that they affect only the timing of tax payments, not total
11 tax expense paid.

12
13 **Q. WHAT IS THE PENALTY FOR VIOLATING THE IRS NORMALIZATION**
14 **REQUIREMENT?**

15 **A.** A normalization violation will result in the loss of the ability to use accelerated tax
16 depreciation on all public utility property held by the utility. This would result in a
17 substantial increase in rates, as customers would no longer enjoy the large rate base
18 reduction resulting from depreciation-related ADIT liabilities.

19
20 **Q. CAN ADIT BE AN ADDITION TO RATE BASE, RATHER THAN A**
21 **REDUCTION?**

22 **A.** Yes, it can. Certain temporary book to tax differences increase, rather than decrease,
23 taxable income. An example is interest expense on capital projects that is required to be

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 capitalized and depreciated for tax purposes but is deducted when incurred for book
2 purposes. In this case, the tax payable actually exceeds the tax expense recorded for book
3 purposes. This excess tax will be returned to the Company over time as the underlying
4 asset is depreciated. In such a case, because we are paying the tax now, instead of in the
5 future, an ADIT asset is created. The theory and treatment are the same, however, for both
6 ADIT assets and liabilities. Their inclusion in rate base accounts for the difference between
7 recoverable income tax expense and cash taxes paid. In this case, NMGC has a net liability
8 on their books that is a reduction to rate base.

9
10 **Q. WHEN DISCUSSING NORMALIZATION, YOU HAVE USED THE TERMS**
11 **“PERMANENT AND TEMPORARY DIFFERENCES.” PLEASE EXPLAIN THE**
12 **DIFFERENCES STARTING WITH THE PERMANENT DIFFERENCE.**

13 **A.** A permanent difference is a book to tax difference that will never reverse. Because of
14 differences between the book (and ratemaking) accounting rules and the tax law, the
15 taxability of some income or expense items will never be the same for book and tax
16 purposes. These items affect the total income taxes paid over time, not just the timing of
17 those payments.

18
19 An example of a permanent difference is penalties. For book purposes, 100% of the penalty
20 expenses are generally deductible. For tax purposes, however, 100% of penalty expenses
21 are considered non-deductible, as I discuss further in my Direct Testimony below. The
22 difference between the book deductibility and the tax deductibility is absolute and

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 permanent, and not merely related to the timing of the deduction. Therefore, tax expense
2 increases by the tax effects of the non-deductible penalty.

3
4 **Q. PLEASE EXPLAIN THE TERM TEMPORARY DIFFERENCE AS IT RELATES**
5 **TO THE NORMALIZATION.**

6 **A.** A temporary difference is a difference between book income and taxable income that arises
7 in one tax year and reverses in later years. A temporary difference results in no change in
8 total income tax expense payable over the life of the underlying item. A temporary
9 difference only affects the timing of the payment of such tax liability.

10
11 The use of accelerated depreciation for tax purposes is an example of an accounting method
12 that gives rise to a temporary difference between book income and taxable income.
13 Although depreciation on a given asset can only equal the asset's cost and can only be
14 taken over the life of the asset, the timing of the depreciation deduction will differ when
15 different depreciation methods are allowed for book and tax purposes. For example,
16 accelerated depreciation may be used for tax purposes while the straight-line method is
17 used for calculating book depreciation expense. In that instance, taxable income will be
18 less than book income in the early years of the life of the asset because the depreciation
19 deduction for tax purposes is accelerated, or front-end loaded. Correspondingly, taxable
20 income will be greater than book income in later years, when the straight-line book method
21 results in a higher depreciation deduction than that used for tax purposes. Over the life of
22 the asset, the cumulative amounts deducted for depreciation will be the same for book and
23 tax purposes, and the total income tax expense will be the same for both.

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 **Q. WHY ARE PERMANENT BOOK TO TAX DIFFERENCES AND TEMPORARY**
2 **BOOK TO TAX DIFFERENCES NOT ACCOUNTED FOR IN THE SAME WAY?**

3 **A.** Total tax expense recorded for book purposes over the life of the corporation must equal
4 the total amount of tax remitted to the IRS over the life of the corporation. Because
5 permanent differences never reverse, they affect the total tax paid, not just the timing of
6 the payments. Therefore, book income tax expense must be adjusted for the change in tax
7 expense created by these permanent differences. These adjustments are made on Rule 630
8 Schedule H-9 and in the COS.

9
10 **Q. WHAT IS NMGC'S CURRENT STATUS WITH REGARD TO AN NOL?**

11 **A.** NMGC is currently in an NOL carryforward position.
12

13 **Q. WHY IS NMGC IN AN NOL CARRYFORWARD SITUATION?**

14 **A.** An NOL is created when tax deductions exceed taxable income. These deductions can
15 arise from temporary book to tax differences such as accelerated tax depreciation. For
16 capital intensive businesses such as utilities, the bonus depreciation provisions of the IRC
17 that were previously available to regulated utilities resulted in tax depreciation deductions
18 so large that they created negative taxable income in recent years.

19
20 When a company has negative current taxable income, it cannot realize the cash benefit of
21 all of the deductions, because it cannot reduce its tax payments below zero. The NOLs
22 must be deferred and are carried forward to be used against taxable income in future
23 periods, subject to certain limitations. Only then will the taxpayer receive the cash tax

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 benefit of these NOLs. For these reasons, the Company elected to take bonus depreciation,
2 which resulted in a benefit to its customers.

3
4 When carried forward, the NOL is a temporary book to tax difference for which an ADIT
5 asset must be recorded. The sum of (i) the ADIT liability created by the bonus depreciation
6 and (ii) the ADIT asset created by the NOL carryforward represents the cash tax benefits
7 that were actually received by the Company.

8
9 **Q. HAS NMGC INCLUDED AN NOL CARRYFORWARD ADIT ASSET IN RATE**
10 **BASE IN THE BASE PERIOD, LINKAGE PERIODS, AND FUTURE TEST**
11 **YEAR?**

12 **A.** Yes, it has, consistent with Generally Accepted Accounting Principles (“GAAP”) and IRS
13 normalization requirements.

14
15 **Q. IS THE INCLUSION IN RATE BASE OF THE NOL CARRYFORWARD ADIT**
16 **REQUIRED BY THE IRS?**

17 **A.** Yes, it is. Treasury Regulation §1.167(1)-1(h)(1)(iii), specifically addresses this situation:

18 In respect of any taxable year the use of a method of depreciation other than
19 a subsection (1) method for purposes of determining the taxpayer’s
20 reasonable allowance under section 167(a) results in a net operating loss
21 carryover (as determined under section 172) to a year succeeding such
22 taxable year which would not have arisen (or an increase in such carryover
23 which would not have arisen) had the taxpayer determined his reasonable
24 allowance under section 167(a) using a subsection (1) method, then the
25 amount and time of the deferral of tax liability shall be taken into account
26 in such appropriate time and manner as is satisfactory to the district director.

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 PLRs 201436037, 201436038, 201438003, 201519021, 201534001, and 201548017
2 clarify that a tax calculation with and without accelerated depreciation is utilized to
3 determine the amount of the NOL carryforward ADIT required to be normalized. To the
4 extent that accelerated depreciation creates an NOL carryforward, the NOL carryforward
5 ADIT asset would constitute a normalization violation.

6
7 **Q. IS THIS CONSISTENT WITH THE IRS’S POSITION ON THE TREATMENT OF**
8 **NOLS IN RATEMAKING PROCEEDINGS?**

9 **A.** Yes, it is. The IRS view is that the NOL carryforwards required to be normalized are
10 calculated using a “with-and-without” approach. This means that the IRS considers an
11 NOL to be created first by accelerated tax depreciation (including bonus tax depreciation).
12 Only to the extent the NOL is larger than the accelerated tax depreciation deductions is it
13 considered to have been created by other tax deductions. The majority of NMGC NOLs
14 have been created from accelerated tax depreciation, including bonus tax depreciation and
15 would fall under these normalization rules.

16
17 **Q. PLEASE DISCUSS THE SIX PLRS MENTIONED ABOVE.**

18 **A.** These six PLRs are pertinent because they deal with facts almost identical to those in this
19 case. Before the introduction of bonus tax depreciation, very few regulated utilities
20 incurred NOLs on a stand-alone basis. This accounts for the lack of PLRs on the issue of
21 NOL carryforward ADIT normalization prior to 2014. With the enactment of bonus tax
22 depreciation, NOLs have become much more common for utilities. As a result, several
23 utilities sought PLRs regarding NOL carryforward ADIT normalization. All six of the

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 referenced 2014 and 2015 PLRs relate to whether NOL carryforward ADIT assets are
2 required to be included as a reduction in rate base, and how to calculate the required
3 includible amount.

4
5 **Q. WHAT CONCLUSIONS DO THESE PLRS REACH?**

6 **A.** These six PLRs confirm that in order to avoid a normalization violation, NOL carryforward
7 ADIT assets must be included in rate base and that the correct method for determining the
8 amount that must be included is a “with-and-without” or “last dollar deducted” approach.
9 In other words, accelerated tax depreciation is considered to be the last expense deducted,
10 and the hypothetical taxable income of the utility is calculated with and without accelerated
11 tax depreciation deductions. The change in the taxable loss resulting from this calculation
12 is the amount for which NOL carryforward ADIT must be included in rate base to prevent
13 a normalization violation. If the change exceeds the NOL, the entire NOL carryforward
14 (“NOLC”) ADIT must be included in rate case. All six PLRS contain essentially the
15 following language:

16 Because the ADIT account [Account 282], the reserve account for deferred
17 taxes, reduces rate base, it is clear that the portion of an NOLC attributable
18 to accelerated depreciation is correctly taken into account by maximizing
19 the amount of the NOLC attributable to accelerated depreciation. This
20 methodology provides certainty and prevents the possibility of “flow
21 through” of the benefits of accelerated depreciation to ratepayers.
22

23 **Q. WHAT IS THE PENALTY FOR VIOLATING THE IRS NORMALIZATION**
24 **REQUIREMENT REGARDING NOLS?**

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 **A.** Because the NOL normalization rules are a subset of the depreciation normalization rules,
2 a violation of the NOL normalization requirement would result in the loss of the ability to
3 use accelerated tax depreciation.

4
5 **Q. IS IT ALSO SOUND REGULATORY AND ACCOUNTING PRACTICE TO
6 INCLUDE THE NOL CARRYFORWARD ADIT IN RATE BASE?**

7 **A.** Yes, it is. This treatment assures that NMGC customers receive the benefits of the actual
8 deferred tax payments, no more and no less. Including the ADIT liability from accelerated
9 tax depreciation, and not the offsetting NOL carryforward ADIT asset, would treat the
10 Company as if it had realized the entire benefit of accelerated depreciation in the years in
11 which it was earned. In reality, a substantial portion of that benefit is required to be
12 deferred, only to be realized in future years. The reason that ADIT liabilities are included
13 as a reduction to rate base is to compensate customers for the cash benefit, or cost-free
14 capital, that the utility has received due to the temporary acceleration of certain expenses
15 for tax purposes. As a result, the resulting NOL is appropriately included in rates.

16
17 **Q. DOES NMGC HAVE AN NOL CARRYFORWARD THAT IS NOT
18 NORMALIZED?**

19 **A.** Yes, in 2021, the Company had a large NOL due to the unusual large amount of increased
20 purchased gas cost in the amount of \$107 million related to the 2021 weather event which
21 occurred in February 2021. For federal income tax purposes, NMGC is allowed a current
22 tax deduction for the cost of gas purchased. The allowed tax deduction of \$107 million is
23 a temporary difference between book income and taxable income for which the ADIT

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 liability will reverse over 30 months, beginning July 2021 through December 2023. As
2 discussed earlier the NOL will reverse over future taxable income.

3
4 **Q. ARE THERE ADDITIONAL IRS NORMALIZATION REQUIREMENTS THAT**
5 **RELATE SPECIFICALLY TO FUTURE TEST YEAR FILINGS?**

6 **A.** Yes. Treasury Regulations issued under IRC § 167 govern the determination of the amount
7 of ADIT allowable as a rate base reduction in a future test year. Specifically, Treasury
8 Regulation § 1.167(1)-1 mandates special “proration rules” when a future test period is
9 used in determining rates, and the newly determined rates are expected to be in effect for
10 all or a portion of that test period.

11
12 **Q. DO THESE PRORATION RULES APPLY TO ALL ADIT BALANCES**
13 **INCLUDED IN RATE BASE?**

14 **A.** No, they do not. The proration rules only apply to depreciation-related ADIT. Other ADIT
15 balances are not pro-rated.

16
17 **Q. PLEASE DISCUSS THESE FUTURE TEST YEAR NORMALIZATION**
18 **REQUIREMENTS.**

19 **A.** Under Treasury Regulation § 1.167(1)-1, when a future test period is used to set rates and
20 the newly determined rates are expected to be in effect for all or a portion of that test period,
21 the utility plant ADIT additions in the portion of the test period in which the new rates are
22 expected to be in effect must be pro-rated over the period for which the new rates are
23 expected to be in effect.

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 In this filing, the Future Test Year is the 12-month period ending September 30, 2025.
2 Collection of the new rates is expected to start with the first billing cycle in October 2024.
3 Therefore, the new rates are expected to be in place for the entirety of the Future Test Year.
4 As a result, October 2024 through September 2025 utility plant ADIT additions must be
5 pro-rated. The Future Test Year utility plant ADIT additions are pro-rated using a ratio in
6 which the numerator is the number of days remaining in the Future Test Year, and the
7 denominator is the number of days during which the new rates are expected to be in effect
8 in the Future Test Year. Because NMGC closes its books on a monthly basis, the proration
9 is also done on a monthly basis.

10
11 **Q. MUST A PRORATION BE DONE IF RATE BASE IS DETERMINED USING**
12 **AVERAGE TEST-PERIOD BALANCES?**

13 **A.** Yes. IRS rules state that a proration must be done even when an average rate base is used.
14 The proration must be done first, before the averaging methodology is applied. The
15 averaging methodology is then applied to the prorated balances.

16
17 **Q. ARE SIMILAR PRORATION RULES APPLICABLE TO THE CALCULATION**
18 **OF INCOME TAX EXPENSE IN A FUTURE TEST YEAR?**

19 **A.** No. Income tax expense in a future test period is calculated in the same manner as it is for
20 a historic test period.

21
22 **Q. WHAT PERIOD WAS USED TO DEVELOP THE BASE PERIOD ADIT AND TAX**
23 **EXPENSE?**

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 **A.** The Base Period reflects the ADIT balances as of March 31, 2023, and the tax expense
2 reflects the 12 months ended on that date. The Base Period ADIT, permanent and flow-
3 through book to tax differences, tax credits, and other tax adjustments come from the
4 Company’s financial accounting books and records. The only adjustments made to Base
5 Period ADIT are the Model-Driven Calculations, discussed below. All other adjustments
6 discussed below were made in the development of the Adjusted Base Period.

7

8 **Q.** **WHAT ADJUSTMENTS WERE MADE IN DETERMINING THE ADJUSTED**
9 **BASE PERIOD AND ADJUSTED LINKAGE PERIODS ADIT BALANCES?**

10 **A.** ADIT adjustments have been made to the Base Period and Linkage Periods balances where
11 necessary to synchronize ADIT with underlying rate base items. These ADIT adjustments
12 include:

13 • Model-Driven Calculations-ADIT balances that relate to regulatory assets and
14 liabilities and other rate base items were trued-up to equal the balance of the
15 underlying account multiplied by the combined Federal and State rate that is
16 calculated.

17 • ADIT balances on certain regulatory assets and liabilities are adjusted to
18 synchronize with the adjustments to the underlying regulatory assets and liabilities
19 shown on NMGC Exhibit DA-3. The following ADIT changes are shown on Rule
20 630 Schedules H-12.1 through H-12.3:

- 21 ○ remove ADIT Asset for Start-up and Organizational Costs;
- 22 ○ remove ADIT for Amortization of Start-up & Organizational Costs;
- 23 ○ remove ADIT for Amortization of Goodwill;

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

- 1 ○ remove ADIT for Non-Utility Other Income and Deductions;
- 2 ○ remove ADIT for Deferred Compensation; and
- 3 ○ remove ADIT for Accrued Long Term Incentive.

4

5 **Q. WHAT ADJUSTMENTS WERE MADE IN DETERMINING ADJUSTED BASE**
6 **PERIOD AND ADJUSTED LINKAGE PERIODS INCOME TAX EXPENSE?**

7 **A.** Several items in the income tax expense calculation were adjusted to arrive at the Adjusted
8 Base Period and Adjusted Linkage Periods income tax expense. These items are as
9 follows:

- 10 • non-deductible permanent book to tax differences including membership fees,
11 political contributions, lobbying expense, and fines and penalties;
- 12 • the flow-through difference for AFUDC Equity; and
- 13 • Federal and State Excess Deferred Income Tax reversals.

14

15 **III. FUTURE TEST YEAR CALCULATIONS AND ADJUSTMENTS**

16 **Q. ARE THE ADIT AND INCOME TAX EXPENSE CALCULATIONS IN THE COS**
17 **MODEL “FULLY FUNCTIONAL”?**

18 **A.** No, they are not. It is too complex to make income tax and ADIT calculations fully
19 functional in a Microsoft Excel model, due to the interaction among income tax laws and
20 GAAP reporting requirements. Changes to ADIT and income tax expense adjustments
21 (such as permanent and flow-through book to tax differences and income tax credits) must
22 be determined outside the COS model and then manually input. Therefore, in accordance
23 with 17.1.3.11 NMAC, NMGC will rerun the calculations reasonably required by Staff or

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 intervenors in order to capture the impact on the proposed COS of any adjustments to ADIT
2 or other income tax input.

3
4 **Q. HOW HAS NMGC CALCULATED THE ADIT INCLUDED IN THE FUTURE**
5 **TEST YEAR COS?**

6 **A.** The calculated incremental ADIT included in the Future Test Year revenue requirements
7 is calculated at the applicable combined Federal and State income tax rates in effect for the
8 Future Test Year. The changes in ADIT are calculated by applying the applicable tax rates
9 to the changes in the underlying book to tax differences on rate base accounts, be they
10 plant-in-service, regulatory assets or liabilities, or other rate base items. Additionally,
11 certain ADIT accounts are adjusted for “tax-only” differences, including repairs
12 deductions, NOL carryforwards, average rate assumption method (“ARAM”) reversals,
13 and depreciation flow-through reversals. All the Future Test Year adjustments are
14 discussed in more detail below.

15
16 **Q. WHAT ADJUSTMENTS WERE MADE TO ADIT BALANCES IN THE FUTURE**
17 **TEST YEAR?**

18 **A.** ADIT for the Future Test Year has been adjusted for the following:
19

- The IRS-required proration of depreciation-related ADIT discussed previously in
20 my Direct Testimony. These adjustments are embedded in the monthly Future Test
21 Year balances shown on Rule 630 Schedule H-12.4. Such inclusion in the monthly
22 balances is necessary due to the use of an average test period rate base in this case;

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

- 1 • The following ADIT changes are shown on Rule 630 Schedule H-12.4:
- 2 ○ remove ADIT for Amortization of Goodwill;
- 3 ○ remove ADIT for Non-Utility Other Income and Deductions;
- 4 ○ remove ADIT for economic development;
- 5 ○ remove ADIT for non utility CIAC;
- 6 ○ remove ADIT for Deferred Compensation; and
- 7 ○ remove ADIT for Accrued Long-Term Incentive.
- 8

9 **Q. WHAT ADJUSTMENTS WERE MADE TO INCOME TAX EXPENSE IN THE**
10 **FUTURE TEST YEAR?**

11 **A.** The income tax expense calculation in the Future Test Year has been adjusted for the
12 following:

- 13 • non-deductible permanent book to tax differences related to lobbying expense;
- 14 • the flow-through difference for AFUDC Equity;
- 15 • Federal and State Excess Deferred Income Tax reversals as follows:
- 16 ○ the ARAM reversal of Federal Excess Deferred Income Taxes has been
- 17 calculated using the estimated useful lives in accordance with IRS
- 18 normalization requirements; and
- 19 ○ the Excess Deferred State Income Tax amortization has been calculated
- 20 based on a 33-year amortization of the estimated balance as of December
- 21 31, 2017.

22 All the above changes are shown on Rule 630 Schedule H-9.4 and the changes to taxable
23 income are shown on Rule 630 Schedule H-10.4.

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 **Q. PLEASE EXPLAIN THE CONCEPT OF EXCESS DEFERRED INCOME TAXES.**

2 **A.** When deferred taxes are recorded and included in income tax expense in the COS, they are
3 generally calculated at the rate in effect when the deferred tax was created. These deferred
4 taxes create ADIT because they are not paid in the year the expense is recorded but in a
5 later year. As a result of the rate reduction, those deferred taxes will be paid at a lower rate
6 than that at which they were accrued. The difference between the amount accrued and the
7 amount expected to be paid at the lower rate is called excess deferred income tax.

8

9 **Q. HOW WERE EXCESS DEFERRED INCOME TAXES ACCOUNTED FOR?**

10 **A.** Excess deferred income taxes were accounted for by following the ARAM in accordance
11 with IRS normalization requirements and the 33-year amortization period as proposed in
12 NMPRC Case No. 19-00317-UT. Just as with any other ADIT liability, the excess
13 deferred state income taxes reduce rate base because they are a component of ADIT. This
14 compensates customers for the difference in timing between when tax expense is recovered
15 from customers and when it is paid out by NMGC. The excess deferred state income taxes
16 will only be removed from the ADIT liability which reduces rate base when they are
17 actually returned to customers. Therefore, customers are not harmed by any delay. The
18 only difference between the excess deferred state income taxes and other ADIT is that
19 NMGC will return the excess deferred state income taxes to customers through its rates
20 and will pay other ADIT to the IRS. Either way, customers are compensated or "made
21 whole" for the entire time that NMGC has the use of the excess funds. This is a basic tenet
22 of ratemaking for noncash expenses, including ADIT, and is the very reason that the ADIT
23 liability is included as a reduction to rate base.

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 **Q. ARE THE EXCESS DEFERRED INCOME TAXES A SOURCE OF ZERO-COST**
2 **CAPITAL TO NMGC?**

3 **A.** No. Deferred income taxes can be seen only as a cost-free source of capital that comes
4 from the taxing authority. By no means are they cost-free to NMGC once the ratemaking
5 implications are considered. Because NMGC received this payment deferral from the
6 taxing authority at no cost, the Company must reduce rate base by the resulting ADIT
7 liability. This compensates customers for the non-cash portion of recoverable income tax
8 expense and reduces revenues earned by the Company. This reduction in revenue is
9 NMGC's cost, and the benefit of deferred taxes is passed back to customers through the
10 ADIT rate base reduction.

11

12 **IV. THE INFLATION REDUCTION ACT OF 2022 (“IRA”)**

13 **Q. ARE YOU FAMILIAR WITH PORTIONS OF THE RECENTLY ENACTED IRA?**

14 **A.** Yes, I am generally familiar with the portions of the IRA as they directly apply to public
15 utilities.

16

17 **Q. WHAT IMPACT, IF ANY, DOES THE IRA HAVE ON NMGC IN RELATION TO**
18 **THIS RATE CASE?**

19 **A.** The IRA does not directly impact NMGC’s request in this case. The IRA was signed into
20 law on August 16, 2022. The IRA expanded the definition of qualified energy property to
21 include, among others, qualified biogas property. This change would provide the Company
22 with the ability to claim an Investment Tax Credit (“ITC”) for qualifying Renewable
23 Natural Gas (“RNG”) projects which meet the definition of qualified biogas property. The

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

1 IRA also made changes so that the Company could claim the ITC or Production Tax Credit
2 (“PTC”) for clean hydrogen production if certain requirements are met.

3
4 The Company is not making any investments during the periods relevant to this case in
5 qualified biogas property or clean hydrogen production and therefore these changes will
6 have no impact on the Company for this rate case filing. I understand that NMGC
7 continues to explore the possible future projects related to RNG and hydrogen, and
8 therefore simply wished to alert the Commission that new federal tax legislation has been
9 passed to encourage these types of projects.

10
11 **Q. DO YOU HAVE ANY CONCLUDING OBSERVATIONS?**

12 **A.** Yes, I do:

- 13 • the ADIT and income tax expense included in the Base Period and Future Test Year
14 COS are fair and accurate based on the underlying rate base and recoverable
15 expenses included in the COS;
- 16 • the calculations of tax expense and ADIT comply with all IRS normalization
17 requirements, including those related to accelerated tax depreciation, NOLs, and
18 CIAC. The Future Test Year adjustments and ARAM excess deferred income tax
19 amortization ensure compliance with the IRS normalization requirements for those
20 items. The Future Test Year proration of certain plant-related incremental ADIT
21 ensures compliance with the normalization requirements for future test periods;

**DIRECT TESTIMONY OF
DAVICEL AVELLAN
NMPRC CASE NO. 23-00255-UT**

- 1 • the income tax calculations are all done on a fully-normalized basis, consistent with
2 Commission precedent and past NMGC filings; and
- 3 • the income tax calculations are all done on a stand-alone Company basis, consistent
4 with previous NMGC filings.

5

6 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

7 **A.** Yes.



NMGC Exhibit DA-1

Qualifications of Davicel Avellan

Educational and Professional Summary

Name: Davicel Avellan

Address: 702 N. Franklin Street
Tampa, FL 33602

Education: Hillsborough Community College, Tampa, FL
Associate Degree in Accounting, May 2003
University of Tampa, Tampa, FL
American InterContinental University
Bachelor's Degree in Accounting and Finance, November 2006

Professional

Experience: Tampa Electric Company

Director, Regulatory Plant Accounting	June 2023- Present
Director, Regulatory Plant and Tax Accounting	2019- June 2023

TECO Services Inc.
Tampa, FL

Manager Utility Tax	2012 – 2019
Supervisor Utility Tax	2010 – 2012
Senior Tax Analyst	2007 – 2010
Tax Analyst	2002 – 2007
Associate Tax Analyst	2000 – 2002

TECO Power Services
Tampa, FL

Coordinator Accounts Payable	1998 – 2000
Lead Accounting Specialist	1996 – 1998

Tampa Electric Company
Tampa, FL

Corporate Communications Co-op Student	1994 – 1996
--	-------------

I have been employed by TECO Energy for 29 years. My primary focus during the last 23 years has been in Corporate Income Taxes where I have gained utility tax industry

knowledge and experience. I managed the entire Federal and State income tax function for the regulated utilities owned by TECO Energy: Tampa Electric Company, Peoples Gas System & New Mexico Gas Company, Inc. (“NMGC” or “Company”). In my career I have provided tax support in various gas and electric regulatory proceedings.

I have filed direct testimony with and been a sworn witness on behalf of New Mexico Gas Company for proceedings at the New Mexico Public Regulation Commission, with the primary focus of my direct testimony related to income taxes. I have also filed direct testimony with and been a sworn witness on behalf of Tampa Electric Company for proceedings at the Florida Public Service Commission, with the primary focus of my direct testimony related to depreciation. In addition, I have filed testimony in two depreciation-related dockets at the FERC. Those testimonies were filed in Docket No. ER20-1935-000 on May 29, 2020, in support of Tampa Electric’s request to add an intangible solar depreciation rate to the transmission formula rate (“Formula Rate”) in its Open Access Transmission Tariff (“OATT”) as of January 1, 2019, and in Docket No. ER20-1960-000 on June 2, 2020, to add a transmission energy storage depreciation rate to the OATT Formula Rate as of May 15, 2020. Those depreciation rates were accepted for filing by the FERC on July 14, 2020, and July 2, 2020, respectively. In addition, I have filed testimony in the company’s 2022 Depreciation Study docket to update the transmission and general plant depreciation rates as of January 1, 2022. My testimony was filed in Docket ER22-884-000 on January 25, 2022, and accepted by FERC on March 18, 2022.

I have extensive PowerPlan tax knowledge and serve on PowerPlan’s Tax Advisory Board. PowerPlan is an accounting and tax software that provides financial insight into how complex rules and regulations impact regulated utilities. The integrated solution is widely used in the utility industry as it caters to the detailed calculations required for GAAP, regulatory and tax compliance.

I was the recipient of PowerPlan’s 2016 Comet Award for Tax. The Comet Awards recognize companies and individuals who have leveraged PowerPlan’s technology to create significant value for their organization in the form of improved operational efficiencies, optimized financial performance or reduced audit risk. I am also an active member of Edison Electric Institute (“EEI”) and American Gas Association (“AGA”) and currently serve as the chairman of the EEI Tax Systems and Technology Subgroup. I hold a Bachelor’s degree in Accounting and Finance.



NMGC Exhibit DA-2

Accumulated Deferred Income Taxes
ADIT Adjustments by Month for Test Period

ADIT Adjustments by Month for Test Period

Line No.	Description	BASE		LINKAGE 1		LINKAGE 2		TEST		13 Month Average
		3/31/22	3/31/23	3/31/23	3/31/24	9/30/23	9/30/24	9/30/24	9/30/25	
ACCOUNT 190										
1	ACC DEF ITC 26%- 2021- SOLAR	-	(571)	-	-	-	-	-	-	-
2	ACC DEF ITC 26%- 2022- SOLAR	(710)	(7,637)	(8,208)	(17,088)	(12,719)	(21,457)	(21,457)	(30,195)	(25,826)
3	ACC DEF ITC 30%- 2022- SOLAR	-	1,215,317	1,215,317	1,231,518	1,231,518	1,231,518	1,231,518	1,231,518	1,231,518
4	General Business Credit	735,899	3,064,295	3,064,295	3,064,295	3,064,295	3,064,295	3,064,295	3,064,295	3,064,295
5	Def Sep Co-Fed Net Operating Loss	16,092,389	14,767,184	14,767,184	1,758,747	6,355,679	976,387	976,387	115,114	530,836
6	Def Sep Co-Fed Net Operating Loss Protected	(1,958,305)	(1,819,477)	(1,819,477)	(1,819,477)	(1,819,477)	(1,819,477)	(1,819,477)	(1,819,477)	(1,819,477)
7	FAS 106 FAS 158-NC	703	703	703	703	703	703	703	703	703
8	OCI FAS 133-C	315,913	1,576,128	1,576,128	1,576,128	1,576,128	1,576,128	1,576,128	1,576,128	1,576,128
9	Pension FAS 158-NC	16,808	9,279	9,279	9,279	9,279	9,279	9,279	9,279	9,279
10	Restoration Plan FAS 158-NC	(150,569)	(150,569)	(150,569)	(150,569)	(150,569)	(150,569)	(150,569)	(150,569)	(150,569)
11	State FAS 109 Adjusted - 190	417,971	417,971	417,971	417,971	417,971	417,971	417,971	417,971	417,971
12	Def Sep Co-Emera Federal Net Operating Loss	13,260,402	13,260,402	13,260,402	13,260,402	13,260,402	13,260,402	13,260,402	13,260,402	13,260,402
13	Def Sep Co-Emera Federal Net Operating Loss - Protected	9,389,573	1,143,568	1,143,568	1,143,568	1,143,568	1,143,568	1,143,568	1,143,568	1,143,568
14	Def Sep Co-Emera Federal Net Operating Loss - Unprotected	2,146,134	7,428,508	7,428,508	7,428,508	7,428,508	7,428,508	7,428,508	7,428,508	7,428,508
15	Def Sep Co-Federal Net Operating Loss	676,897	1,958,774	1,958,774	1,277,177	1,686,002	1,249,020	1,249,020	752,361	1,089,704
16	New Mexico Net Operating Loss	4,546	4,546	4,546	4,546	4,546	4,546	4,546	4,546	4,546
17	New Mexico Net Operating Loss - Current	99,397	43,450	43,450	43,450	43,450	43,450	43,450	43,450	43,450
18	New Mexico Chart Contribution C/O	175,083	218,533	218,533	223,093	223,093	223,093	223,093	223,093	223,093
19	STC ITC 26%- SOLAR	340	15,580	15,580	15,580	15,580	340	340	340	340
20	STC ITC 30%- SOLAR	700,071	816,796	816,796	758,998	1,536,653	1,491,237	1,491,237	1,614,545	1,494,984
21	401K Performance Match	405,281	399,956	399,956	399,956	420,017	420,017	420,017	420,017	407,316
22	Accrued Bonus	354,762	354,881	354,881	354,881	354,881	354,881	354,881	354,881	354,881
23	Deferred Compensation	38,055	41,865	41,865	41,865	44,405	44,405	44,405	42,549	42,549
24	FAS 106- Post-Retirement Benefits other than Pensions	265,963	595,541	595,541	595,542	820,432	820,433	820,433	820,433	776,075
25	FAS 112- Post-Employment Benefits	(1,134,785)	(1,230,915)	(1,230,915)	(1,452,562)	(1,332,789)	(1,579,193)	(1,579,193)	(1,887,565)	(1,723,267)
26	Accrued Long Term Incentive	71,955	76,749	76,749	91,406	84,084	98,716	98,716	112,831	105,832
27	Payroll Tax	1,411,241	1,396,280	1,396,280	1,396,280	1,359,239	1,359,239	1,359,239	1,379,315	1,379,315
28	Pension	156	71	71	6	29	2	2	-	0
29	Restoration Plan	621,461	282,482	282,482	21,186	112,993	7,062	7,062	-	1,086
30	Accrued Vacation Pay	818,969	806,113	806,113	149,914	158,193	149,914	149,914	149,914	149,914
31	Tax Amortization of Organizational Costs	441,739	441,739	441,739	441,042	441,042	441,042	441,042	441,042	441,042
32	Tax Amortization of Organizational Costs	198,103	198,103	198,103	198,103	198,103	198,103	198,103	198,103	198,103
33	Tax Amortization of Business Start-up Costs	220,970	174,319	174,319	128,062	151,464	104,998	104,998	58,479	81,715
34	Provision for Uncollectible Accounts	(49,032)	90,669	90,669	90,670	160,520	160,521	160,521	160,521	101,416
35	Bill Credits	1,631,872	1,585,434	1,585,434	1,004,108	687,021	687,021	687,021	52,846	369,933
36	Deferred Lease	247,561	228,647	228,647	228,647	263,152	263,152	263,152	244,759	244,759
37	Lease Liability- Operational	17,255	1,867	1,867	(225)	1,473	(3,620)	(3,620)	(10,411)	(7,016)
38	Deferred Revenue	324,076	282,325	282,325	282,325	338,358	338,358	338,358	338,358	309,488
39	Economic Development	2,872	2,872	2,872	2,872	2,872	2,872	2,872	2,872	2,872
40	Insurance Reserve	176,462	207,001	207,001	241,405	224,203	258,607	258,607	293,012	275,809
41	Legal Expenses	742	742	742	742	742	742	742	742	742
42	Workers Compensation	910	650	650	678	678	678	678	678	678
43	Fuel Cost Settlement	300,730	201,739	201,739	214,561	208,139	220,983	220,983	233,826	227,404
44	Right of Way Reserve	-	99,894	99,894	99,894	99,894	99,894	99,894	99,894	99,894
45	Fuel Source Setup Reimbursement	-	50,675,077	50,675,077	34,334,320	41,187,841	33,930,127	33,930,127	31,163,393	32,477,279
46	Fast 143- Accretion	-	201,739	201,739	214,561	208,139	220,983	220,983	233,826	227,404
47	Fast 143- Accretion	-	99,894	99,894	99,894	99,894	99,894	99,894	99,894	99,894
48	Sec 481(a) Inventory adjustment	-	50,675,077	50,675,077	34,334,320	41,187,841	33,930,127	33,930,127	31,163,393	32,477,279
49	Total Account 190	51,821,070	50,675,077	50,675,077	34,334,320	41,187,841	33,930,127	33,930,127	31,163,393	32,477,279

ADIT Adjustments by Month for Test Period

Line No.	Description	BASE		LINKAGE 1		LINKAGE 2		TEST		13 Month Average
		3/31/22	3/31/23	3/31/23	3/31/24	9/30/23	9/30/24	9/30/24	9/30/25	
50										
51	ACCOUNT 282									
52	State FAS 109 Adjusted - 282 Reg P&L	443,569	443,569	443,569	443,569	443,569	443,569	443,569	443,569	443,569
53	Tax Depreciation	(170,701,114)	(174,816,280)	(174,816,280)	(182,476,674)	(186,086,056)	(186,086,056)	(186,077,558)	(189,621,883)	(188,400,848)
54	Tax Depreciation Non-Operating							(8,498)	(7,981)	(8,154)
55	AFUDC Equity	(760,043)	(888,448)	(888,448)	(989,102)	(1,117,576)	(1,117,576)	(1,117,576)	(1,323,145)	(1,235,939)
56	AFUDC Equity - Depreciation	50,829	70,180	70,180	90,953	79,767	103,554	103,554	115,800	111,599
57	Amortization - Software	266,001	266,001	266,001	266,001	266,001	266,001	266,001	266,001	266,001
58	Solar Investment Credit Flow Through									
59	Contributions in Aid of Construction	14,124,580	13,865,151	13,865,151	16,161,947	(10,465)	(9,232)	(9,232)	(8,164)	(8,511)
60	Contributions in Aid of Construction Non-oper									
61	Cost of Removal	54,672,263	56,391,362	56,391,362	57,725,722	(2,043,813)	(2,043,813)	58,315,909	58,889,588	58,692,785
62	Tax Gains (Losses) on Asset Retirements	(1,553,468)	(2,043,813)	(2,043,813)	(2,043,813)	(2,043,813)	(2,043,813)	(2,043,813)	(2,043,813)	(2,043,813)
63	Non-Utility Property							0		
64	Tax Repairs Capitalized on Books	(31,570,725)	(33,476,824)	(33,476,824)	(36,925,182)	(1,754,258)	(1,327,171)	(2,216,803)	(2,775,867)	(2,568,163)
65	Sec 263A Capitalized Interest	(790,155)	(759,028)	(759,028)	(1,754,258)	(26,185)	(26,185)	(26,185)	(26,185)	(26,185)
66	Sec 263A Inventory Costs		(26,185)	(26,185)	(26,185)	(26,185)	(26,185)	(26,185)	(26,185)	(26,185)
67	FAS 143-Depreciation	1,379	1,455	1,455	1,531	1,493	1,570	1,570	1,605	1,593
68	Excess Deferred Taxes	21,054,369	20,429,551	20,441,681	20,240,134	20,356,780	20,118,598	20,118,598	19,911,036	19,995,244
69	Total Account 282	(114,768,515)	(120,543,309)	(120,543,309)	(129,295,822)	(123,159,176)	(132,832,725)	(132,832,725)	(137,425,224)	(135,676,528)
70										
71	ACCOUNT 283									
72	FAS 106 FAS 158-NC 283	1,958,305	1,819,477	1,819,477	1,819,477	1,819,477	1,819,477	1,819,477	1,819,477	1,819,477
73	OCI FAS 133-C 283	(703)	(703)	(703)	(703)	(703)	(703)	(703)	(703)	(703)
74	Pension FAS 158-NC 283	(315,913)	(1,576,128)	(1,576,128)	(1,576,128)	(1,576,128)	(1,576,128)	(1,576,128)	(1,576,128)	(1,576,128)
75	Restoration Plan FAS 158-NC 283	(16,808)	(9,279)	(9,279)	(9,279)	(9,279)	(9,279)	(9,279)	(9,279)	(9,279)
76	State FAS 109 Adjusted- 283	55,635	55,635	55,635	55,635	55,635	55,635	55,635	55,635	55,635
77	Tax Amortization of Goodwill	(19,899,397)	(22,576,391)	(22,576,391)	(24,628,299)	(131,479)	(131,479)	(24,716,624)	(24,753,992)	(24,753,992)
78	Amortization - Loss on Reacquired Debt	(131,479)	(131,479)	(131,479)	(131,479)	(131,479)	(131,479)	(131,479)	(131,479)	(131,479)
79	Deferred Fuel	(19,386,283)	(8,556,879)	(8,556,879)	(0)	(4,539,942)	(76,876)	(147,292)	(54,738)	(54,738)
80	Lease- Right of Use Asset- Operational	(211,188)	(165,464)	(165,464)	(117,831)	(141,886)	(96,238)	(63,305)	(79,881)	(79,881)
81	Deferred Cost - Covid 19		(733,403)	(733,403)	88,556	88,556	88,556	(215,402)	(51,732)	(51,732)
82	Energy Conservation Revenue	(166,067)	(166,067)	(166,067)	(453,345)	(453,345)	(453,345)	(453,345)	(453,345)	(453,345)
83	Integrity Management Project	(28,494)	(28,494)	(28,494)	(20,353)	(4,070)	(4,070)	(4,070)	0	(626)
84	Rate Case Expense	(658,717)	(686,262)	(686,262)	(711,687)	(808,186)	(808,186)	(808,186)	(450,203)	(629,194)
85	Weather Normalization	(250,227)	1,379,651	1,379,651	(27,891)	15,683	(31,366)	(47,167)	(41,233)	(41,233)
86	Rider Rate 14 - Surcharge	(1,086)	(1,108)	(1,108)	(1,108)	(1,108)	(1,108)	(1,108)	(1,108)	(1,108)
87	Regulatory Asset for Pipeline Safety	(143,414)	(87,717)	(87,717)	(123,355)	(123,355)	(123,355)	(123,355)	(120,518)	(120,518)
88	Derivative Premium	(74,060)	(74,060)	(74,060)	(74,061)	(5,154,120)	(5,154,120)	(5,154,120)	(5,154,120)	(3,111,428)
89	AFUDC Equity - Gross up	(258,785)	(302,506)	(302,506)	(336,777)	(380,521)	(380,521)	(380,521)	(601,078)	(461,544)
90	AFUDC Equity-Depreciation - Gross-up	1,307	23,896	23,896	30,968	27,160	35,259	44,488	39,798	39,798
91	Solar Investment Tax Credit Depreciation- Gross up		(4,130)	(4,130)	(3,563)	(3,143)	(3,143)	(3,143)	(2,372)	(2,750)
92	Excess Deferred Taxes- Gross-up	7,168,759	6,956,016	6,960,146	6,891,522	6,931,238	6,850,141	6,850,141	6,670,670	6,771,563
	Total Account 283	(82,316,122)	(24,861,265)	(24,861,265)	(18,998,644)	(28,139,214)	(24,717,478)	(24,717,478)	(25,146,855)	(22,645,024)
	Total ADIT	(95,261,568)	(94,729,498)	(94,729,498)	(113,960,145)	(112,110,549)	(123,620,077)	(123,620,077)	(131,408,686)	(125,844,673)
	Regulatory Liability	28,223,129	27,385,567	27,401,827	27,131,656	27,288,018	26,968,739	26,968,739	26,581,705	(387,033)
			837,562	(16,261)	(270,171)	156,362	(319,280)			

Accumulated Deferred Income Taxes
 Test Period - 12 Months Ending December 31, 2023

IRS Proration Calculation

Line No.	Description	Balance 9/30/2024	Period Ending 10/31/2024	Period Ending 11/30/2024	Period Ending 12/31/2024	Period Ending 1/31/2025	Period Ending 2/1/2025	Period Ending 3/1/2025	Period Ending 4/1/2025	Period Ending 5/1/2025
	Days to Prorate									
	Calendar Days in Future Test Year									
	Proration Percentage									
1	ACCOUNT 282									
2	State FAS 109 Adjusted - 282 Reg P&L	443,569								
3	Tax Depreciation	(186,077,558)	334	304	273	243	215	184	154	123
4	Tax Depreciation Non-Operating	(8,498)	365	365	365	365	365	365	365	365
5	AFUDC Equity	(1,117,576)	91.51%	83.29%	74.79%	66.58%	58.90%	50.41%	42.19%	33.70%
6	AFUDC Equity- Depreciation		(601,657)	(601,657)	(601,657)	(674,113)	(674,113)	(674,113)	(674,113)	(674,113)
7	Solar Investment Credit Flow Through		94	94	94	93	93	93	93	93
8	Asset Write-Off- PP&E		(22,115)	(28,263)	(30,896)	(16,216)	(31,401)	(54,686)	(65,994)	(65,773)
9	Contributions in Aid of Construction		2,100	2,100	2,100	2,311	2,311	2,311	2,311	2,311
10	Contributions in Aid of Construction Non-oper		205	206	204	183	183	183	183	183
11	Cost of Removal		255,705	255,705	255,705	56,068	56,068	56,068	56,068	56,068
12	Tax Gains (Losses) on Asset Retirements		(6,181)	(6,181)	(6,181)	(5,716)	(5,716)	(5,716)	(5,716)	(5,716)
13	Tax Repairs Capitalized on Books		98,364	98,364	98,364	108,303	108,303	108,303	108,303	108,303
14	Sec 263 Inventory Costs		(219,362)	(219,362)	(219,362)	(294,171)	(294,171)	(294,171)	(294,171)	(294,171)
15	Sec 263A Capitalized Interest		(77,091)	(77,091)	(77,091)	(121,002)	(121,002)	(121,002)	(121,002)	(121,002)
16	FAS 143-Depreciation		6	6	6	6	6	6	6	6
17	Excess Deferred Taxes		(20,256)	(20,256)	(20,255)	(51,815)	(51,815)	(51,815)	(51,815)	(51,815)
18	Total Account 282	(132,832,725)	(590,186)	(596,334)	(598,968)	(996,067)	(1,011,253)	(1,034,538)	(1,045,846)	(1,035,625)
19										
20	ACCOUNT 282-IRS Proration									
21	State FAS 109 Adjusted - 282 Reg P&L	443,569								
22	Tax Depreciation	(186,077,558)	(550,558)	(501,106)	(450,007)	(448,793)	(397,080)	(339,827)	(284,420)	(227,167)
23	Tax Depreciation Non-Operating	(8,498)	86	78	70	62	55	47	39	32
24	AFUDC Equity	(1,117,576)	(20,236)	(23,540)	(23,109)	(10,796)	(18,497)	(27,568)	(27,844)	(18,795)
25	AFUDC Equity- Depreciation		1,922	1,749	1,571	1,539	1,362	1,165	975	779
26	Solar Investment Credit Flow Through		188	171	153	122	108	92	77	62
27	Asset Write-Off- PP&E									
28	Contributions in Aid of Construction		233,988	212,971	191,253	37,327	33,026	28,264	23,656	18,894
29	Contributions in Aid of Construction Non-oper		(5,656)	(5,148)	(4,623)	(3,805)	(3,367)	(2,881)	(2,412)	(1,926)
30	Cost of Removal		90,010	81,925	73,571	72,103	63,795	54,596	45,695	36,497
31	Tax Gains (Losses) on Asset Retirements		(200,732)	(182,702)	(164,072)	(185,845)	(173,279)	(148,294)	(124,116)	(99,132)
32	Tax Repairs Capitalized on Books									
33	Sec 263 Inventory Costs		(26,185)							
34	Sec 263A Capitalized Interest		(70,543)	(64,207)	(57,660)	(80,558)	(71,275)	(60,999)	(51,053)	(40,776)
35	FAS 143-Depreciation		6	5	5	4	4	3	3	2
36	Excess Deferred Taxes		(18,536)	(16,871)	(15,150)	(34,496)	(30,521)	(26,120)	(21,862)	(17,461)
37	Total 282-IRS Proration	(132,832,725)	(540,061)	(496,673)	(447,995)	(663,135)	(595,670)	(521,520)	(441,261)	(348,992)

NEW MEXICO GAS COMPANY, INC.
Accumulated Deferred Income Taxes
Test Period - 12 Months Ending December 31, 2023

IRS Proration Calculation

Line No.	Description	Period Ending 6/1/2025	Period Ending 7/1/2025	Period Ending 8/1/2025	Period Ending 9/1/2025	Balance 9/30/2025	13 Month Average
		93	62	31	1		
	Days to Prorate	365	365	365	365		
	Calendar Days in Future Test Year	25.48%	16.95%	8.49%	0.27%		
	Proration Percentage						
1	ACCOUNT 282						
2	State FAS 109 Adjusted - 282 Reg P&L					443,569	443,569
3	Tax Depreciation	(674,113)	(674,113)	(674,113)	(674,113)	(193,949,547)	(189,938,310)
4	Tax Depreciation Non-Operating	93	93	93	94	(7,375)	(7,936)
5	AFUDC Equity	(46,558)	(75,901)	(119,568)	(100,395)	(1,765,343)	(1,355,536)
6	AFUDC Equity- Depreciation	2,311	2,311	2,311	2,312	130,658	116,886
7	Solar Investment Credit Flow Through	183	183	183	182	(6,967)	(8,076)
8	Asset Write-Off- PP&E					266,001	266,001
9	Contributions in Aid of Construction Non-oper	56,068	56,068	56,068	56,068	18,233,346	17,804,799
10	Contributions in Aid of Construction	(5,716)	(5,716)	(5,716)	(5,715)	627,494	662,002
11	Cost of Removal	108,303	108,303	108,303	108,303	59,585,728	58,940,498
12	Tax Gains (Losses) on Asset Retirements					(2,043,813)	(2,043,813)
13	Tax Repairs Capitalized on Books					(41,546,987)	(39,816,485)
14	Sec 263 Inventory Costs					(26,185)	(26,185)
15	Sec 263A Capitalized Interest	(121,002)	(121,002)	(121,002)	(121,002)	(3,537,097)	(2,831,349)
16	FAS 143-Depreciation	6	6	6	6	1,646	1,608
17	Excess Deferred Taxes	(51,815)	(51,815)	(51,815)	(51,812)	19,591,499	19,887,820
18	Total Account 282	(1,026,410)	(1,055,753)	(1,095,420)	(1,080,246)	(144,003,372)	(137,904,508)
20	ACCOUNT 282-IRS Proration						
21	State FAS 109 Adjusted - 282 Reg P&L					443,569	443,569
22	Tax Depreciation	(171,760)	(114,507)	(57,253)	(1,847)	(189,621,883)	(188,400,848)
23	Tax Depreciation Non-Operating	24	16	8	0	(7,981)	(8,154)
24	AFUDC Equity	(11,863)	(12,893)	(10,155)	(275)	(1,323,145)	(1,235,939)
25	AFUDC Equity- Depreciation	589	393	196	6	115,800	111,599
26	Solar Investment Credit Flow Through	47	31	16	0	(8,164)	(8,511)
27	Asset Write-Off- PP&E					266,001	266,001
28	Contributions in Aid of Construction	14,286	9,524	4,762	154	17,769,725	17,591,841
29	Contributions in Aid of Construction Non-oper	(1,456)	(971)	(485)	(16)	664,730	675,484
30	Cost of Removal	27,595	18,397	9,198	297	58,889,588	58,692,785
31	Tax Gains (Losses) on Asset Retirements					(2,043,813)	(2,043,813)
32	Tax Repairs Capitalized on Books	(74,953)	(49,969)	(24,984)	(806)	(39,680,240)	(39,163,430)
33	Sec 263 Inventory Costs					(26,185)	(26,185)
34	Sec 263A Capitalized Interest	(30,831)	(20,594)	(10,277)	(332)	(2,775,867)	(2,568,163)
35	FAS 143-Depreciation	2	1	1	0	1,605	1,593
36	Excess Deferred Taxes	(13,202)	(8,801)	(4,401)	(142)	19,911,036	19,995,244
37	Total 282-IRS Proration	(261,524)	(179,333)	(93,375)	(2,960)	(137,435,224)	(135,676,928)



NMGC Exhibit DA-3

Explanations for the Adjustment to Rate Base

NEW MEXICO GAS COMPANY, INC.

**Explanations for the Adjustments to Rate Base
Test Period — 12 Months Ending September 30, 2025**

1 This NMGC Exhibit DA-3 explains each Test Period Adjustment (“TPA”) made to rate base. Rate
2 base was adjusted by the TPAs in the determination of Test Period rate base, with the objective of
3 making the Test Period rate base reasonably representative of rate-effective year conditions. Each
4 of the TPAs made to rate base is identified by a number (TPA-(1) through TPA-(4)).

5
6 **ACCUMULATED DEFERRED INCOME TAXES (“ADIT”) TPAS**

7 The following table outlines the ADIT TPAs explained in this exhibit and provides the detailed
8 references to the applicable Rule 630 schedules that support the TPA:

TPA Number	TPA Title	Reference	Amount \$
TPA-(1)	Remove ADIT for Amortization of Goodwill	Sch. H-12 Pg. 11-12	24,760,786
TPA-(2)	Remove ADIT for Non-Utility OID	Sch. H-12 Pg. 11-12	(714,820)
TPA-(3)	Remove ADIT for Deferred Compensation	Sch. H-12 Pg. 11-12	(420,017)
TPA-(4)	Accrued Long Term Incentive	Sch. H-12 Pg. 11-12	(820,433)
Total ADIT TPAs			\$22,805,517

9

10 **TPA-(1) Remove ADIT Liability for Amortization of Goodwill**

11 The Company removed the \$24,760,786 ADIT liability for tax amortization of goodwill from the
12 determination of Test Period rate base, which increased Test Period rate base. For book purposes,
13 goodwill is not amortized, while, for tax purposes, goodwill is amortized over a 15-year period.
14 This difference in accounting for goodwill for book and tax purposes created this ADIT liability.

NEW MEXICO GAS COMPANY, INC.

**Explanations for the Adjustments to Rate Base
Test Period — 12 Months Ending September 30, 2025**

1 In accordance with paragraph 14 of the Amended Stipulation, the Company is not seeking recovery
2 of goodwill, so this TPA is being made for consistency's sake, to exclude ADIT associated with
3 goodwill from Test Period rate base.

4

5 **TPA-(2) Remove ADIT for Non-Utility Other Income and Deductions ("OID")**

6 The Company removed ADIT asset/liability net activity of (\$714,820) associated with Non-Utility
7 OID as NMGC is not seeking recovery of these costs. Specifically, the Company removed a
8 (\$4,546) ADIT asset for a charitable contribution carryforward, a (\$52,846) ADIT asset for
9 Economic Development expenses, a (\$678) ADIT asset for Currency Adjusted-unrealized Gain
10 (Loss), a \$7,981 ADIT liability for Non-Utility tax depreciation, and a (\$664,730) ADIT asset for
11 Non-Utility CIAC ADIT. These adjustments decrease the Test Period rate base.

12

13 **TPA-(3) Remove ADIT Liability for Deferred Compensation**

14 The Company removed ADIT asset of (\$420,017) associated Deferred Compensation as NMGC
15 is not seeking recovery of these costs.

16

17 **TPA-(4) Remove ADIT for Accrued Long Term Incentive**

18 The Company removed ADIT asset of (\$820,433) associated Accrued Long-Term Incentive as
19 NMGC is not seeking recovery of these costs.

BEFORE THE NEW MEXICO PUBLIC REGULATION COMMISSION

IN THE MATTER OF THE APPLICATION)
OF NEW MEXICO GAS COMPANY, INC.)
FOR APPROVAL OF REVISIONS TO ITS)
RATES, RULES, AND CHARGES PURSUANT)
TO ADVICE NOTICE NO. 96)
NEW MEXICO GAS COMPANY, INC.)
Applicant.)

Case No. 23-00255-UT

ELECTRONICALLY SUBMITTED AFFIRMATION OF DAVICEL AVELLAN

STATE OF NEW MEXICO)
)ss.
COUNTY OF BERNALILLO)

In accordance with 1.2.2.10(E) NMAC, Davicel Avellan, Director, Reg Plant and Tax Accounting for New Mexico Gas Company, Inc., upon being duly sworn according to law, under oath, deposes and states under penalty of perjury under the laws of the State of New Mexico: I have read the foregoing Direct Testimony and Exhibits, and they are true and accurate based on my personal knowledge and belief.

SIGNED this 14th day of September 2023.

/s/ Davicel Avellan
Davicel Avellan
Director, Regulatory Plant and
Tax Accounting
Tampa Electric Company